

ADVISORY PARK BOARD AGENDA

September 25, 2017

5:30 PM

Meeting Room A & B

City-County Government Center

160 S Macy Street

Fond du Lac, Wisconsin

I. ROLL CALL

A. Attendance

B. Declaration Quorum Present

II. CONSENT AGENDA

A. August 28, 2017 Minutes

III. INPUT

A. Audience Comments

The Presiding Officer Shall Limit Comments Only to Agenda Items.

B. General Update on City Parks

Presented By: Park Superintendent, John Redmond

IV. ACTIONS

A. Dogs In The Parks - 1 Year Review

Introduction: Park Superintendent, John Redmond

V. ADJOURN

**ADVISORY PARK BOARD AGENDA
CITY OF FOND DU LAC, WISCONSIN**

Title: August 28, 2017 Minutes

Subject:

Initiator:

Location:

Recommendation:

ATTACHMENTS:

	File Name	Description
📎	08-28-17_Park_Board_Minutes.pdf	Minutes

ADVISORY PARK BOARD MINUTES

August 28, 2017

5:30 PM

Meeting Room A & B

City-County Government Center

160 S Macy St

Fond du Lac, Wisconsin

ROLL CALL

Attendance

Present

Catherine Block

Deb Doll

Velesca Fleischman

Shawn McCrary

John Piper

Doug Teletzke

Renee Wagner

Absent

Jane Dennis

John Keifer (excused)

Administrative Staff

John Redmond, Parks Superintendent

Declaration Quorum Present

Chairperson Piper declared a quorum present.

CONSENT AGENDA

June 26, 2017 Minutes

A Motion was made by Shawn McCrary to approve the minutes of June 26, 2017 and seconded by Renee Wagner, and the motion was **Passed**.

Ayes: Block, Doll, Fleischman, McCrary, Piper III, Teletzke, Wagner

Absent: Dennis, Kiefer

INPUT

Audience Comments

The Presiding Officer Shall Limit Comments Only to Agenda Items.

Spoke on the topic of Dogs in the Parks

Misty Gedlinske, 101 E 9t St, Fond du Lac

2018 CIP Projects

Presented By : Park Superintendent, John Redmond

Park Superintendent, John Redmond, presented the Capital Improvement Projects for 2018, including the installation of the Lakeside Park Splash Pad, Taylor Park restroom renovations, Lakeside Park shelter renovations, and Lakeside Park West bathroom renovations and fish cleaning station addition. It was also mentioned that the Lakeside Park Pavilion construction has been pushed to 2020.

General Update on City Parks

Presented By : Park Superintendent, John Redmond

A general update of the City Parks was provided by Park Superintendent, John Redmond. Discussion included the installation of new benches at Lakeside, Taylor, and Buttermilk Parks, the installation of generators at McDermott Park and the Pump Shelter in Lakeside Park, lifeguard staffing challenges, the installation of a speed bump near the Lighthouse, and the Yacht Club's plans to build a removable dock to launch sail boats as well as kayaks and canoes. The success of Taste of Fond du Lac was also mentioned.

ACTIONS

Dogs In The Parks - 1 Year Review

Introduction: Park Superintendent, John Redmond

A Motion was made by Shawn McCrary to table discussion until the September meeting and seconded by Catherine Block, and the motion was **Passed**.

Ayes: Block, Doll, Fleischman, McCrary, Piper III, Teletzke

Absent: Dennis, Kiefer

ADJOURN

A Motion was made by Deborah Doll to to adjourn at 6:23 PM and seconded by John Piper III, and the motion was **Passed**.

Ayes: Block, Doll, Fleischman, McCrary, Piper III, Wagner

Absent: Dennis, Kiefer

**ADVISORY PARK BOARD AGENDA
CITY OF FOND DU LAC, WISCONSIN**

Title: Dogs In The Parks - 1 Year Review

Subject: Introduction: Park Superintendent, John Redmond

Initiator:

Location:

Recommendation:

ATTACHMENTS:

	File Name	Description
▯	Dogs_in_Park_Ordinance_Park_Board_Draft.pdf	Draft Ordinance
▯	Dogs_in_Parks_Review_memo.9.20.17.final.pdf	Final Memo
▯	Dogs_in_Parks_memo.8.4.16.2.pdf	memo from 8-4-16
▯	Dog_Related_Complaints_2014_-_YTD_2017.pdf	Dog Complaints
▯	ordinance.pdf	Current Ordinance
▯	Dogs_In_Park_Map.pdf	Map
▯	Dogs_Allowed_Map_West_8-16.pdf	dogs in park map west
▯	Dogs_Allowed_Map_East_8-16.pdf	dogs in park east

ORDINANCE NO. _____

**AN ORDINANCE AMENDING CHAPTERS 216 AND 488 OF THE CODE OF
THE CITY OF FOND DU LAC TO ALLOW DOGS IN CITY PARKS**

The City Council of the City of Fond du Lac do ordain as follows:

Section 1. That Chapter 216 Animals, Section 216-18 Prohibited areas for animals, is hereby amended to read as follows, with the language to be deleted shown as a strikethrough:

Any person owning keeping or in charge of any animal shall not permit the animal to be ~~in any park or~~ on any school grounds, except for school sponsored and authorized purposes, beaches, or cemeteries in the City at any time. ~~, except as otherwise provided in §488-9.~~ The provisions of this section shall not apply to seeing eye dogs used and accompanied by a blind person.

Section 2. That Chapter 488, Section 488-9 Animals, is hereby amended to read as follows, with the language to be deleted shown as a strikethrough:

- ~~A. No person shall bring any animal into any City park, except in:~~
- ~~1. Lakeside Park in an area bounded by Park Avenue, Harbor View Drive, Mohawk Avenue and the boathouses (the exercise area), and in other areas of Lakeside Park to the extent necessary when bringing an animal directly to or from a boat or directly to or from the exercise area.~~
 - ~~2. Lakeside Park West in an area designated as a pet exercise area.~~
 - ~~3. Conjunction with a permit granted by the City under and applicable provision of this chapter.~~

- A. Dogs in City parks. Dog owners may bring their leashed dogs into city parks with the following requirements and/or exceptions:
1. Dogs shall not be allowed in or within 100 feet of the playground, petting zoo, or deer pen area at Lakeside Park.
 2. Dogs must be kept on leashes no longer than 6 feet.
- B. Dogs may be allowed in City parks during special events approved by the City, unless a special event applicant notifies the City in their special event application that dogs are prohibited at said event. The organizers of the special event must appropriately sign the event to let dog owners know that

dogs may not attend and have the responsibility of letting people know dogs may not attend their event.

- C. Anyone bringing an animal into a permitted area as described in Subsections A and B shall be responsible for such animal as described in § 216-17 of this Code. This section shall not apply to employees or agents of the City involved in the operation of the parks.
- D. This section shall not apply to a dog specifically trained to lead blind or deaf persons or to provide support for mobility-impaired persons.

~~E. Dogs in parks. This section grants permission for dogs on leashes with an adult handler in the following parks:~~

- ~~1. Colwert-Edwards Park~~
- ~~2. Harborview Trail from Doty Street to Winnebago Drive~~
- ~~3. Hucks Bellvue Park~~
- ~~4. Lakeside Park West~~
- ~~5. Lallier Park~~
- ~~6. Ledgeview Corporate Center~~
- ~~7. McDermott Park~~
- ~~8. Paul Butzen Park~~
- ~~9. Plamore Park~~
- ~~10. ——— Russell Park~~

Section 3. Any person violating the provisions of this Ordinance shall be subject to the penalty provided in § 1-4 of the Code.

Section 4. The appropriate City officials are hereby authorized and directed to take such action as is necessary to effectuate the terms of this Ordinance.

Section 5. All other ordinances and resolutions inconsistent with the provisions of this Ordinance are hereby repealed.

Section 6. This Ordinance shall take effect and be in force upon its passage and publication as provided by law.

ADOPTED:

Karen Merkel, President
Fond du Lac City Council

Attest:

City Attorney:

Reviewed DSM

Margaret Hefter, City Clerk

CITY OF FOND DU LAC - Memorandum

City Attorney/Human Resources Department

Date: September 21, 2017

To: City Manager
City Council

From: Deborah Hoffmann, City Attorney/Director – Human Resources

Re: **Dogs in Parks Ordinance Review**

Review

Last year the City Council voted to allow dogs in selected City Parks. As part of that policy change, Council asked to review the issue after one year. (A copy of the prior 2016 memo that discussed this issue is attached for reference.)

Analysis

A review of police records indicates that this change did not increase their calls to City Parks for dog complaints. The City Parks department did report several instances where dog owners approached the Petting Zoo and were reluctant to leave. Other than those instances, the park department did not have greater problems than previous years.

Last year the Advisory Park surveyed local residents and found some local dog owners expressed an interest in being able to enjoy city parks with their dogs. Other local residents have expressed their reluctance to have dogs in City parks.

The current ordinance strikes a balance between dog owners and other citizens. Dogs are allowed in some parks, but prohibited from other parks.

In general, City staff is pleased with the ordinance and how it has worked out and does not recommend any changes

CITY OF FOND DU LAC - Memorandum

City Attorney/Human Resources Department

Date: August 4, 2016
To: City Manager
City Council
From: Deborah Hoffmann, City Attorney/Director – Human Resources
Re: Dogs in Parks Ordinance

Issue

Does City Council wish to lift the prohibition against having dogs in City Parks?

If Council decides to keep the status quo, they should make a motion to deny Ordinance 3611. If Council wants to allow dogs in some parks, they should make a motion to approve Ordinance 3611.

Analysis

Staff toured various City parks and looked at how the sidewalks and trails were laid out within the parks and where the sidewalks ran close to playgrounds and park structures. The physical configuration of some of the parks makes allowing dogs only on trails difficult. It appeared at some of the parks that dog owners would be able to walk their dogs halfway into the park, but then have to turn around and walk back out, to avoid getting too close to a park shelter or playground. It would also be more difficult for police driving by to be able to tell if a dog owner was complying with the ordinance without getting out and approaching the dog owner.

Based on the above, Staff has drafted a proposed ordinance. Ordinance 3611 is based on the staff tour, where we realized that some trails run right into the structures and equipment that Council has stated it doesn't want dogs near. The language in 3611 allows for the easy addition of more parks, if the ordinance change is well received by the citizens of Fond du Lac. An important consideration is ease of enforcement. In order for any change to be successful, it needs to be easily understood and readily enforceable.

Background

City Council member Brian Kolstad was approached by some citizens asking him to change our current regulations that prohibit dogs in City Parks. Staff has

researched the current ordinances on dogs; some are attached. Currently, dogs are allowed on City trails and in two dog parks.

The Advisory Park Board has discussed this issue, but did not agree upon any changes. They surveyed local residents and found some local dog owners expressed an interest in being able to enjoy city parks with their dogs. Other local residents have expressed their reluctance to have dogs in City parks.

At their meetings on May 11th and July 13th, City Council discussed the idea of allowing dogs in all City parks that have sidewalks or trails, with the additional restrictions that the dogs must be on a leash and must stay on the trail or sidewalk, but stay 20 feet away from playgrounds and other park structures. Council also discussed imposing a fee or requesting a voluntary donation. Council did not specifically decide at that meeting if they wanted to amend the current ordinances that prohibit dogs in parks.

Options

If Council decides they do want to amend the ordinance and allow dogs in parks, Staff would like to make the following recommendations:

1. Staff recommends Ordinance 3611. It designates a list of City parks where dogs on leashes are permitted throughout the park. These parks would have signs that indicate dogs on leashes are permitted.
2. A map that shows the proposed parks is attached. We propose a graduated approach. We would begin with the parks outlined in dark green. (See 3611) The dark green parks group includes: Colwert-Edward Park, Hucks Bellevue Park, Lallier Park, Ledgeview Corporate Center, McDermott Park, Paul Butzen Park, Plamore Park and Russell Park. If all goes well, we could add the other parks that are currently shown in light green. We would not recommend allowing dogs in the parks outlined in red.
3. If Council would like to pursue an ordinance that allows dogs on more park paths, we would suggest further staff study and that we bring that concept back to you for further consideration before the end of the year.
4. If 3611 is passed, we would suggest checking back on this issue in one year to see how the experience has been and then determining if additional parks should be added or subtracted.

I want to thank all the various staff people who have worked on this issue and collaborated on this recommendation. We are open to additional input and to adapting to fit the needs of the community.

Dog Related Complaints

2014 (1,327 Total Animal Complaints – 774 were dog related)

	Residential	Commercial	Park
TYPE			
Off Leash	390	25	13
Dog Bite	11	0	3
Welfare Check	110	93	1
Barking Dog	127	0	1
Total	638	118	18

2015 (1,251 Total Animal Complaints – 708 were dog related)

	Residential	Commercial	Park
TYPE			
Off Leash	364	21	4
Dog Bite	5	0	1
Welfare Check	82	101	5
Barking Dog	125	0	0
Total	576	122	10

2016 (990 Total Animal Complaints – 419 were dog related)

	Residential	Commercial	Park
TYPE			
Off Leash	132	3	0
Dog Bite	43	2	1 (Dog Park – Saterlee)
Welfare Check	117	10	5 (Lakeside Park – 5)
Barking Dog	105	1	0
Total	397	16	6

2017 YTD (9/8/17) (879 Animal Complaints – 324 were dog related)

	Residential	Commercial	Park
TYPE			
Off Leash	128	0	0
Dog Bite	27	0	0
Welfare Check	88	6	3 (Lakeside Park – 3)
Barking Dog	72	0	0
Total	315	6	3

ORDINANCE NO. 3611 (As Amended)**AN ORDINANCE AMENDING CHAPTER 488
PARKS AND RECREATION, ANIMALS**

THEREFORE, the City Council of the City of Fond du Lac do ordain
as follows:

Section 1. That Chapter 488, Parks and Recreation, Section 488-9.,
Animals, is hereby amended as follows:

Add Thereto:

D. Dogs in Parks. This Section grants permission for dogs on leashes
with an adult handler to be in the following parks:

- (1) Colwert-Edward Park
- (2) Harborview Trail from Doty Street to Winnebago Drive
- (3) Hucks Bellevue Park
- (4) Lakeside Park West
- (5) Lallier Park
- (6) Ledgeview Corporate Center
- (7) McDermott Park
- (8) Paul Butzen Park
- (9) Plamore Park
- (10) Russell Park

Section 2. Any person violating the provisions of this Ordinance
shall be subject to the penalty provided in Section 1-4 of the Code.

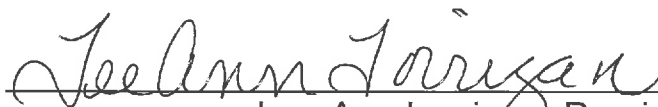
Section 3. The appropriate City officials are hereby authorized and
directed to take such action as is necessary to effectuate the terms of this
Ordinance.

Section 4. All other ordinances and resolutions inconsistent with the
provisions of this Ordinance are hereby repealed.

Section 5. This Ordinance shall take effect and be in force upon its
passage and publication as provided by law.

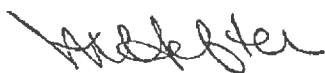
ADOPTED:

AUG 10 2016



Lee Ann Lorrigan, President
Fond du Lac City Council

Attest:



Margaret Hefter, City Clerk

City Attorney:

Reviewed 

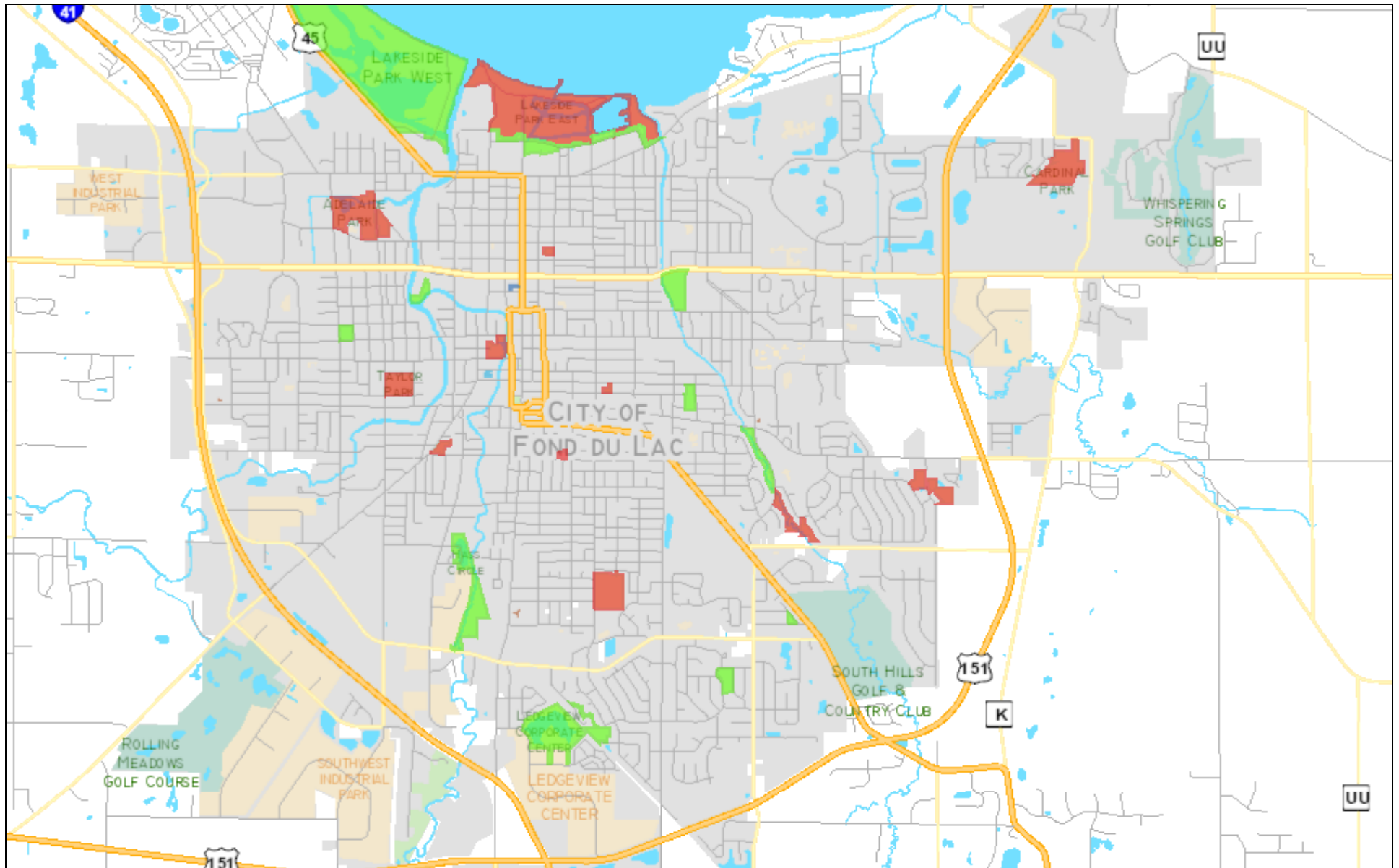
*City of Fond du Lac, WI
Wednesday, August 23, 2017*

Chapter 488. Parks and Recreation

§ 488-9. Animals.

- A. No person shall bring any animal into any City park, except in:
- (1) Lakeside Park in an area bounded by Park Avenue, Harbor View Drive, Mohawk Avenue and the boathouses (the exercise area), and in other areas of Lakeside Park to the extent necessary when bringing an animal directly to or from a boat or directly to or from the exercise area.
 - (2) Lakeside Park West in an area designated as a pet exercise area.
[Added 4-24-2014 by Ord. No. 3544]
 - (3) Conjunction with a permit granted by the City under an applicable provision of this chapter.
- B. Anyone bringing an animal into a permitted area as described in Subsection A shall be responsible for such animal as described in § 216-17 of this Code. This section shall not apply to employees or agents of the City involved in the operation of the parks.
- C. This section shall not apply to a dog specially trained to lead blind or deaf persons or to provide support for mobility-impaired persons.
[Added 4-24-2014 by Ord. No. 3544]
- D. Dogs in parks. This section grants permission for dogs on leashes with an adult handler to be in the following parks:
[Added 8-10-2016 by Ord. No. 3611]
- (1) Colwert-Edward Park.
 - (2) Harborview Trail from Doty Street to Winnebago Drive.
 - (3) Hucks Bellevue Park.
 - (4) Lakeside Park West.
 - (5) Lallier Park.
 - (6) Ledgeview Corporate Center.
 - (7) McDermott Park.
 - (8) Paul Butzen Park.
 - (9) Plamore Park.
 - (10) Russell Park.

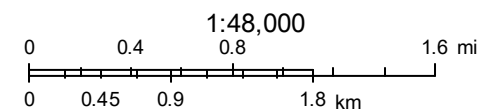
Dogs in Parks - City of Fond du Lac

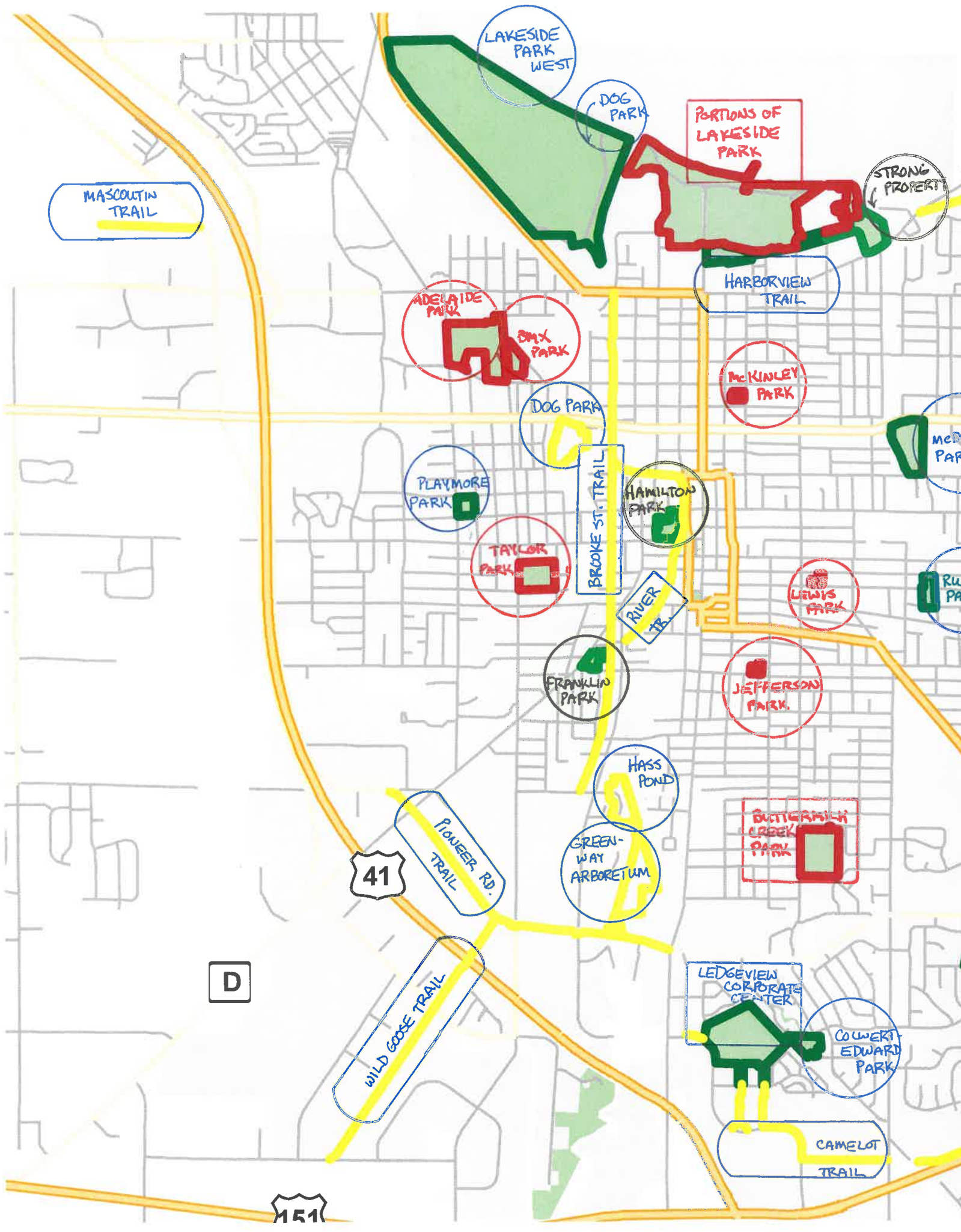


August 23, 2017

Park | Dog Status

- Allowed
- Prohibited





LAKESIDE PARK WEST

DOG PARK

PORTIONS OF LAKESIDE PARK

STRONG PROPERTY

HARBORVIEW TRAIL

ADELAIDE PARK

DMX PARK

McKINLEY PARK

DOG PARK

PLAYMORE PARK

HAMILTON PARK

TAYLOR PARK

BROOKE ST. TRAIL

RIVER TR.

LEWIS PARK

FRANKLIN PARK

JEFFERSON PARK

HASS POND

GREENWAY ARBORETUM

BUTTERFIELD CREEK PARK

41

PIONEER RD. TRAIL

D

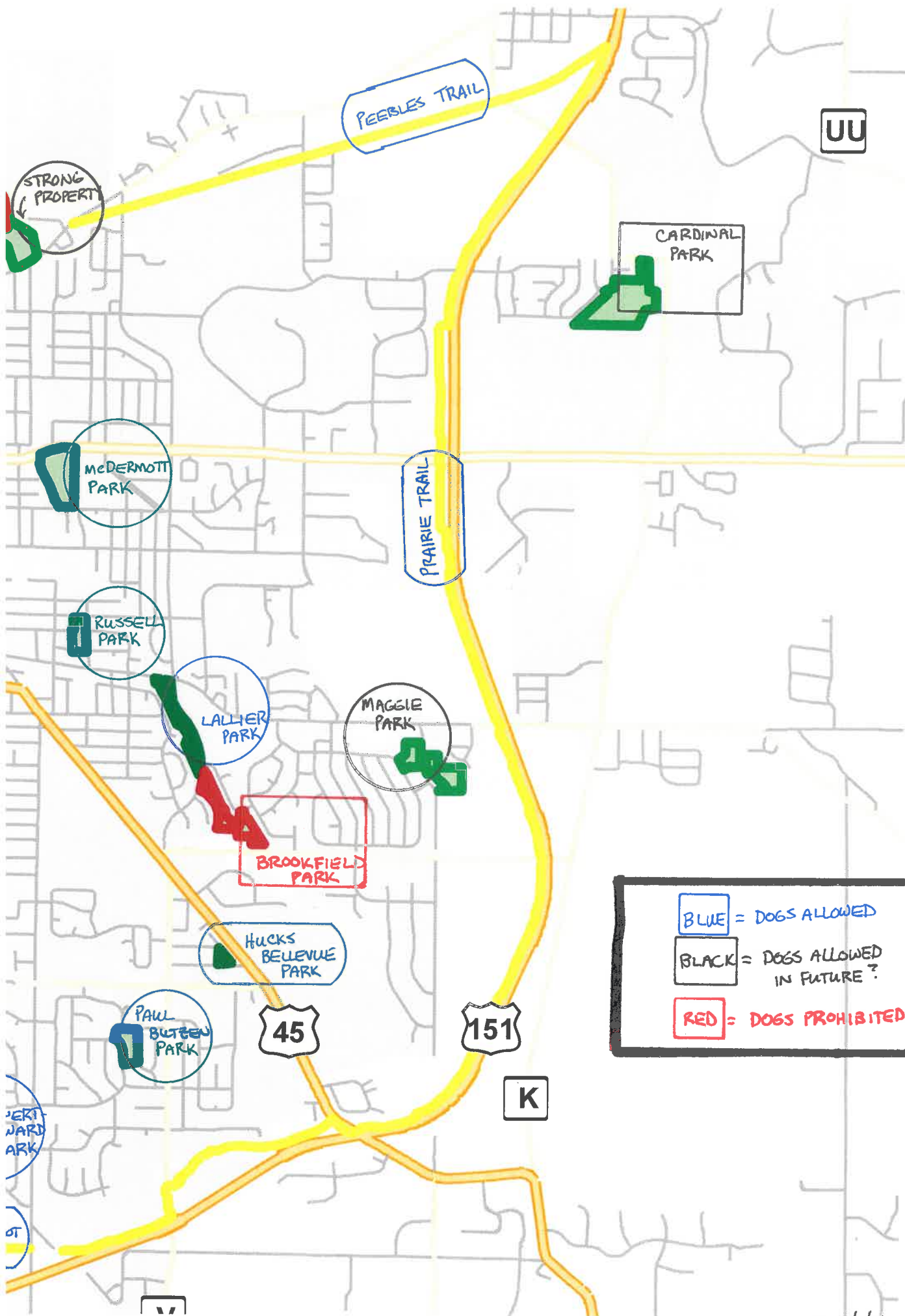
WILD GOOSE TRAIL

LEDGEWOOD CORPORATE CENTER

COWERT-EDWARD PARK

CAMELOT TRAIL

151



AS OF 6/1/16